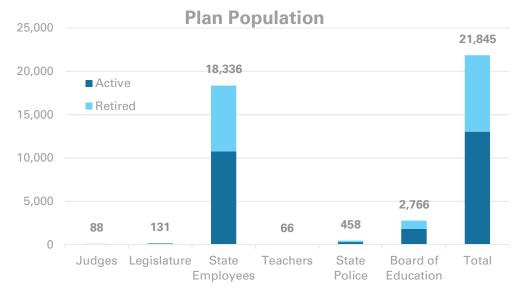
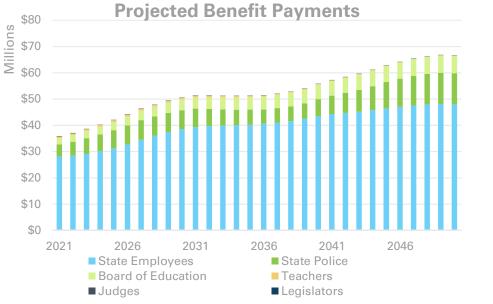




PLAN CHARACTERISTICS

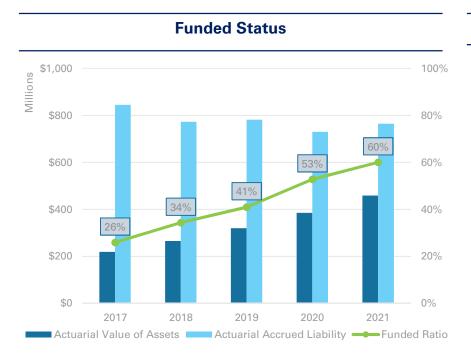
- The OPEB plan consists of 6 subplans with varying levels of health benefits
- State Employees remain the main driver of OPEB liabilities
 - Consists of 84% of all participants and 78% of all liabilities
- As of July 1, 2021, the OPEB plan was 60.1% funded based on a 5% discount rate
- Unfunded liabilities are being amortized over 30 years with 15 years remaining
 - OPEB plan is scheduled to be fully funded by 2038 under this method
- Asset allocation approach has been simple with 65/35 US large cap equity and US aggregate bond targets



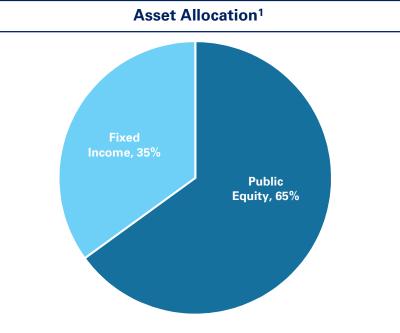




PLAN RISK PROFILE



Expected Liability Growth ²	5.0%
Funded Status	60.1%
Hurdle Rate ³	8.3%



Expected Return on Assets (10 years)	4.4%
Expected Return on Assets (30 years)	5.8%
Asset Volatility	11.0%



Notes: ¹Expected risk and return is based on NEPC's Q1 2022 asset class assumptions; ² Represents interest cost only because employer/member contributions cover normal cost; ³ Hurdle rate = Expected Liability Growth / Funded Status

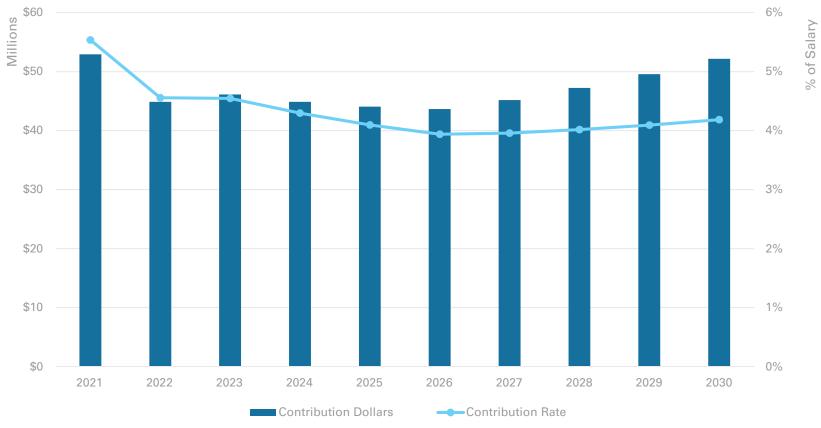
10-YR FUNDED STATUS PROJECTION





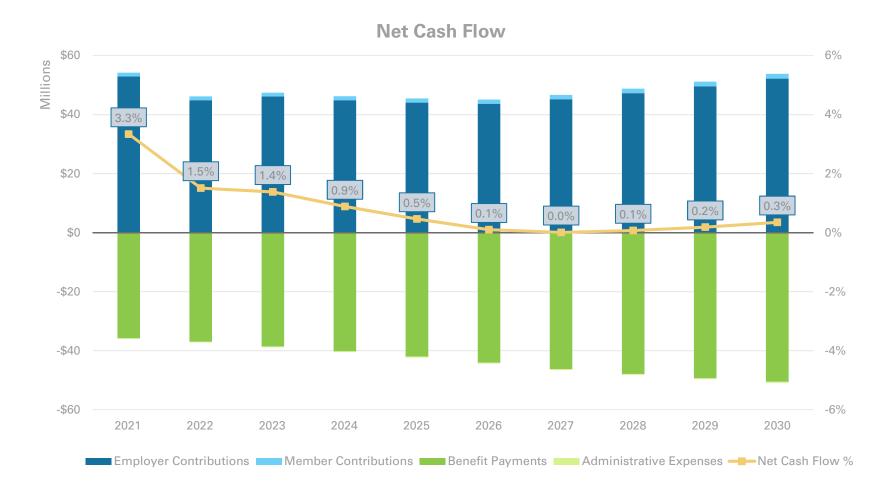
10-YR CONTRIBUTION PROJECTION





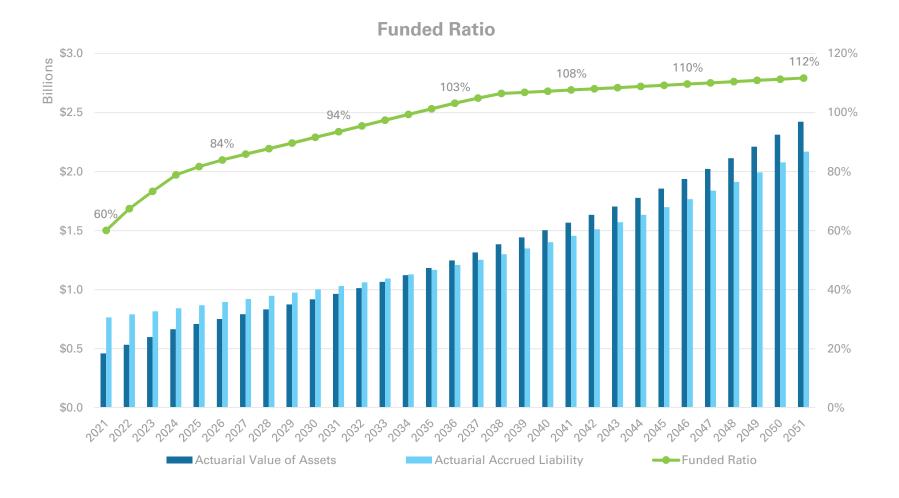


10-YR NET CASH FLOW





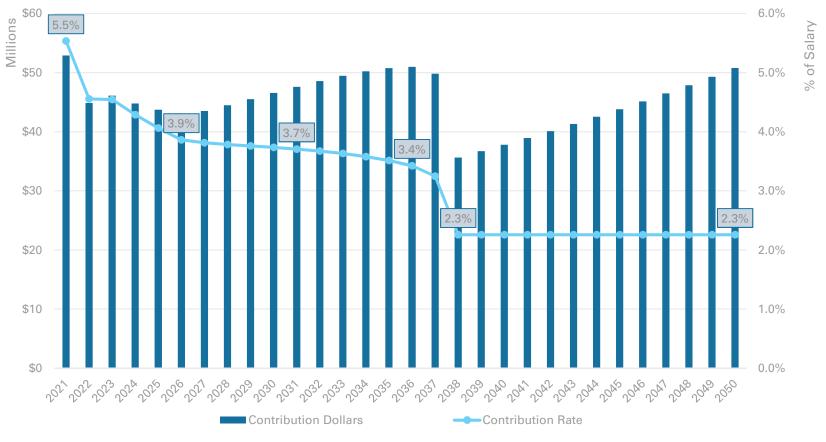
30-YR FUNDED STATUS PROJECTION





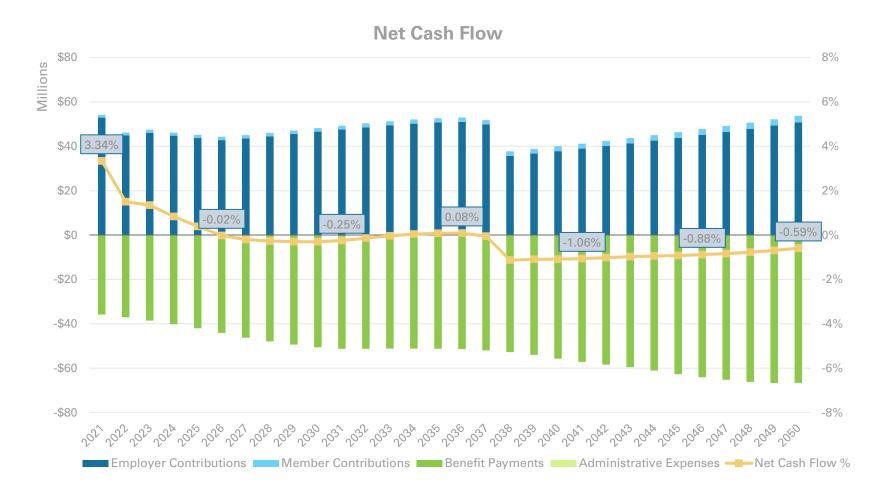
30-YR CONTRIBUTION PROJECTION

Employer Contributions

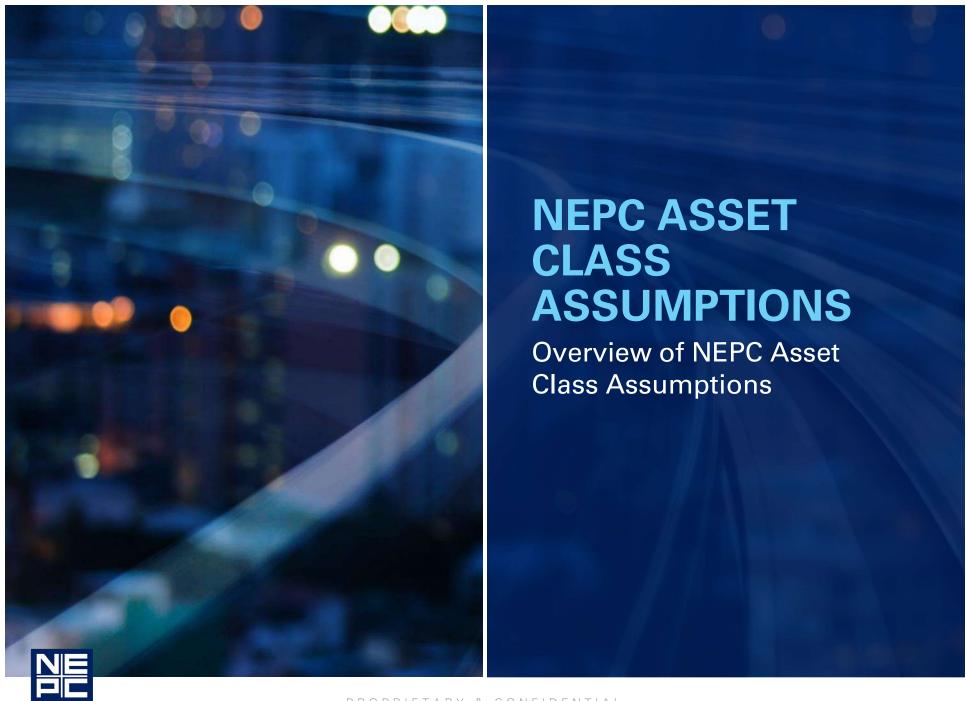




30-YR NET CASH FLOW







ASSET CLASS ASSUMPTIONS

OVERVIEW

- NEPC's capital market assumptions are available each quarter and currently reflect March 31, 2022 market data
- We encourage a neutral risk posture as our market outlook reflects more uncertainty surrounding economic growth and inflation dynamics
- Higher interest rates lifted fixed income return assumptions and temper the outlook for equities given the expected valuation headwinds
- We encourage investors to hold a dedicated safe-haven fixed income allocation to be a source of portfolio liquidity and downside protection
- NEPC's expectation for inflation has increased over the near-term, but the long-term outlook reflects a subdued inflation environment



ASSET CLASS BUILDING BLOCKS

METHODOLOGY

- Asset models reflect current and forecasted market data to inform expected returns
- Systematic inputs are paired with a long-term trend to terminal values
- Model inputs are aggregated to capture key return drivers for each asset class
- Building block inputs will differ across asset class categories





INFLATION ASSUMPTIONS

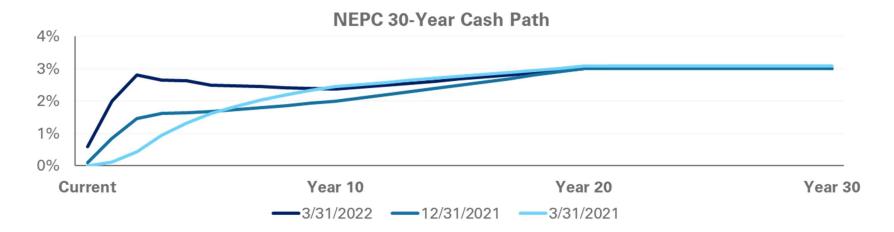
OVERVIEW

- Inflation is a key building block to develop asset class assumptions
- Inflation assumptions are model-driven and informed by multiple inputs for both the U.S. and global assets
 - Includes forecasts from international organizations (e.g. IMF), local consumer and producer price indices, global interest rate curves, and break-even inflation expectations
- NEPC's U.S. expectations reflect stickier inflation over the near-term, but a stable inflation outlook over the long-term
 - We anticipate continued volatility among inflation measures as market-based inflation expectations diverge from current consumer inflation metrics

Region	10-Year Inflation Assumption	30-Year Inflation Assumption
United States	2.7%	2.7%



U.S. CASH EXPECTATIONS



- Cash is a foundational input for all asset class return expectations
 - Cash + risk premia is an input for long-term asset class return projections
- Cash assumptions reflect inflation and real interest rates
- U.S. nominal rate forecasts reflect an aggressive rate hike path in the near-term, though long-term expectations remain subdued relative to history



Sources: Bloomberg, FactSet, NEPC

CORE ASSET CLASS RETURN ASSUMPTIONS

	Asset Class	03/31/22 10-Year Return	03/31/21 10-Year Return	Delta
	Cash	2.4%	1.3%	+1.1%
	U.S. Inflation	2.7%	2.3%	+0.4%
	U.S. Large-Cap Equity	4.7%	5.1%	-0.4%
	Non-U.S. Developed Equity	5.6%	5.3%	+0.3%
Equity	Emerging Market Equity	8.5%	7.4%	+1.1%
	Global Equity*	5.8%	5.8%	-
	Private Equity*	9.0%	9.0%	-
	U.S. Treasury Bond	2.6%	1.6%	+1.0%
Elected.	U.S. Aggregate Bond*	3.1%	2.1%	+1.0%
Fixed Income	U.S. TIPS	2.1%	1.7%	+0.4%
IIICOIIIC	U.S. High Yield Corporate Bond	4.5%	3.2%	+1.3%
	Private Debt*	7.3%	6.5%	+0.8%
	Commodity Futures	1.7%	1.7%	-
Dool	REIT	5.1%	5.0%	+0.1%
Real Assets	Gold	3.9%	3.6%	+0.3%
ASSELS	Real Estate - Core	4.8%	4.6%	+0.2%
	Private Real Assets - Infrastructure	5.4%	5.4%	-
N/L-143	60% S&P 500 & 40% U.S. Aggregate	4.3%	4.2%	+0.1%
Multi- Asset	60% MSCI ACWI & 40% U.S. Agg.	5.1%	4.6%	+0.5%
ASSEL	Hedge Fund*	5.0%	4.3%	+0.7%



^{*}Calculated as a blend of other asset classes



OPEB ASSET ALLOCATION

- The historical OPEB asset allocation is reflective of a traditional 65/35 split between U.S. Equities and US Core Bonds
 - While this provides a simplistic and liquid approach, it is not reflective of major market opportunities
- In our review of the asset allocation, NEPC & Staff felt it prudent to further diversify the OPEB asset allocation and leverage the success of Pension investment framework and manager roster
- As such, NEPC & Staff recommend the Committee consider several key items:
 - 1) Move towards a more diversified asset allocation and adopt the functional bucket framework of the Pension
 - 2) Think about leveraging the size, scale, and resources of the Pension to access asset classes and managers that would otherwise be unavailable



OPEB ASSET ALLOCATION

		OPEB Policy	Mix A (Similar Return)	Mix B (Similar Risk)	Mix C (55% Growth)	Mix D (55% Growth)	Pension
	Global Equity	0%	30%	40%	45%	45%	
t₹	US Large Cap	65%	0%	0%	0%	0%	
Equity	Public Growth	65%	30%	40%	45%	45%	40%
ш	Private Growth	0%	0%	5%	10%	10%	15%
	TOTAL GROWTH	65%	30%	45%	55%	55%	55%
	Equity Options	0.0%	4.0%	4.0%	3.0%	4.0%	
Ф	Liquid Credit	0.0%	4.0%	4.0%	3.0%	4.0%	
e e	EMD (Blended)	0.0%	4.0%	4.0%	3.0%	4.0%	
6	CLOs	0.0%	4.0%	4.0%	3.0%	4.0%	
Ĕ	Private Credit	0.0%	0.0%	5.0%	4.0%	5.0%	
	TOTAL INCOME	0%	16%	21%	16%	21%	12%
	CPC	0%	0%	0%	0%	0%	10%
	Core Real Estate	0%	4%	4%	4%	4%	
≘	Private Real Assets (ex-Real Estate)	0%	0%	4%	4%	4%	
Ö	Inflation Protection	0%	4%	8%	8%	8%	8%
Stability	US Aggregate Bond	35%	50%	26%	21%	16%	
	Volatility Protection	35%	50%	26%	21%	16%	15%
	TOTAL STABILITY	35%	54%	34%	29%	24%	33%
		ODER					

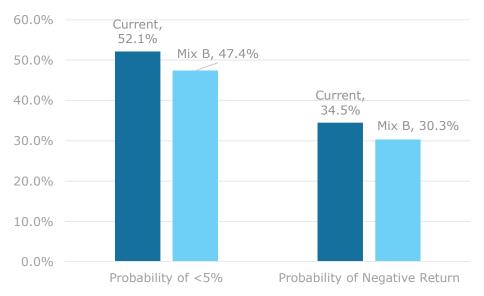
	OPEB Policy	Mix A (Similar Return)	Mix B (Similar Risk)	Mix C (55% Growth)	Mix D (55% Growth)	Pension
Expected Return 10 yrs	4.41%	4.67%	5.59%	5.89%	6.01%	5.82%
Expected Return 30 yrs	5.79%	5.55%	6.62%	6.97%	7.11%	6.88%
Standard Dev	11.04%	7.94%	10.92%	12.45%	12.84%	12.69%
Sharpe Ratio (10 years)	0.18	0.28	0.29	0.28	0.28	0.40



^{*}Equity options and CLOs are modeled using custom assumptions created by NEPC's Asset Allocation team

IMPROVED RISK PROLFIE

- The expected risk/return of Mix B, relative to the existing OPEB asset allocation, remains compelling
 - The risk profile of Mix B is slightly lower than the existing asset allocation but has a higher expected return
- Moving from the existing asset allocation to Mix B would reduce the probability of falling short of the discount rate or producing negative returns

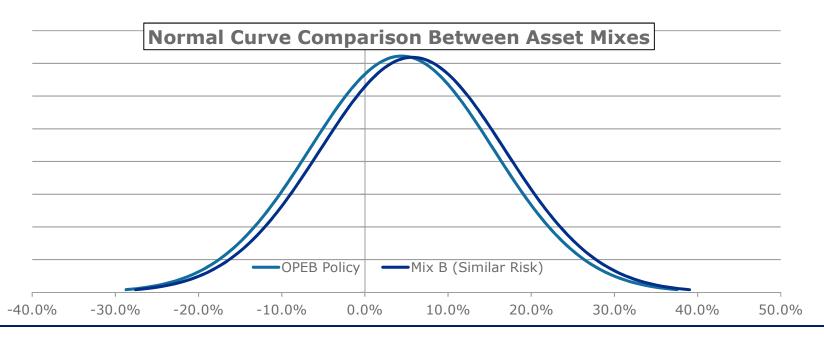




*The probability of loss in any given year below the 5% discount rate is based on NEPC's Q1 asset allocation projections

BROADER OPPORTUNITY SET

- The current OPEB asset allocation takes a simplified approach and has a very limited opportunity set
 - 65% US Large Cap Equity & 35% US Agg. Bond
- While it may not show up meaningfully in standard deviation numbers, increasing the opportunity set across regions, market cap, and asset classes can help improve outcomes, particularly on the downside



ACCESSING PRIVATE MARKETS

- NEPC believes that private markets will play a critical role in the success of investment programs given the current market environment
 - We believe that the investment case for the use of private markets is clear but it's subject how much illiquidity the plan can take
- The OPEBs positive cash flow can support the allocation to private markets and would exhibit a stronger liquidity profile relative to the Pension





^{*}Liquidity is based on NEPC's standard liquidity categories for specific asset classes and may differ from the specific liquidity terms of managers

ADDITIONAL DOWNSIDE PROTECTION

- Of note, the recommended mixes do not include allocations to the Absolute Return and Crisis Protection Class ("CPC") that are within the Pension
 - Given the size of the OPEB, building out a direct absolute return portfolio could be challenging
 - The positive cash flow profile of the OPEB helps mitigate the need for a dedicated CPC allocation



RECOMMENDATION

- NEPC & Staff recommend the adoption of Mix B for the OPEB's asset allocation
 - Mix B would help to further diversify the plan's asset allocation
 - In addition, it helps improve the plan's risk and return profile meaningfully
- Mix C & D offer compelling opportunities and can be potential future considerations for the OPEB
 - Mix C and D have meaningful allocations to private equity, private credit, and private real assets which will take time to ramp up to and build out
 - Revisiting the OPEB asset allocation annually will give us the opportunity to reassess these options again





PUBLIC EQUITY ASSUMPTIONS

OVERVIEW

- Elevated inflation levels and expectations for tighter monetary policy suggest a more neutral equity risk posture
 - With a more muted risk asset outlook, we recommend adding value exposure to U.S. large-cap equity and utilizing active global equity strategies
- Equity valuation multiples are sensitive to higher nominal rates, though inflation can positively impact nominal revenue growth
- We recommend strategic asset allocation targets for emerging market equity reflect an overweight compared to the MSCI ACWI IMI
 - The return assumption for emerging equity is highest among public equity and we recommend using non-U.S. developed equity as the funding source
- NEPC encourages a strategic bias to small-cap with the use of active management relative to small-cap exposure in the MSCI ACWI IMI



PUBLIC EQUITY ASSUMPTIONS

BUILDING BLOCKS

Illiquidity Premium	The return expected for assets with illiquidity risk
Valuation	Represents P/E multiple contraction or expansion relative to long-term trend
Inflation	Market-specific inflation based on country-level revenue exposure
Real Earnings Growth	Market-specific real growth based on a weighted-average of country revenue exposure and GDP growth
Dividend Yield	Income distributed to shareholders adjusted to reflect market trends

Asset Class	03/31/22 10-Yr Return	12-Month Change
U.S. Large-Cap Equity	4.7%	-0.4%
U.S. Small/Mid-Cap Equity	6.1%	+1.0%
U.S. Microcap Equity	7.0%	+1.6%
Non-U.S. Developed Equity	5.6%	+0.3%
Non-U.S. Developed Small-Cap Equity	6.7%	+1.4%
Emerging Market Equity	8.5%	+1.1%
Emerging Market Small-Cap Equity	7.8%	-0.2%
China Equity	9.6%	+2.4%
Hedge Fund - Equity	4.8%	+0.6%
Global Equity*	5.8%	-
Private Equity*	9.0%	-

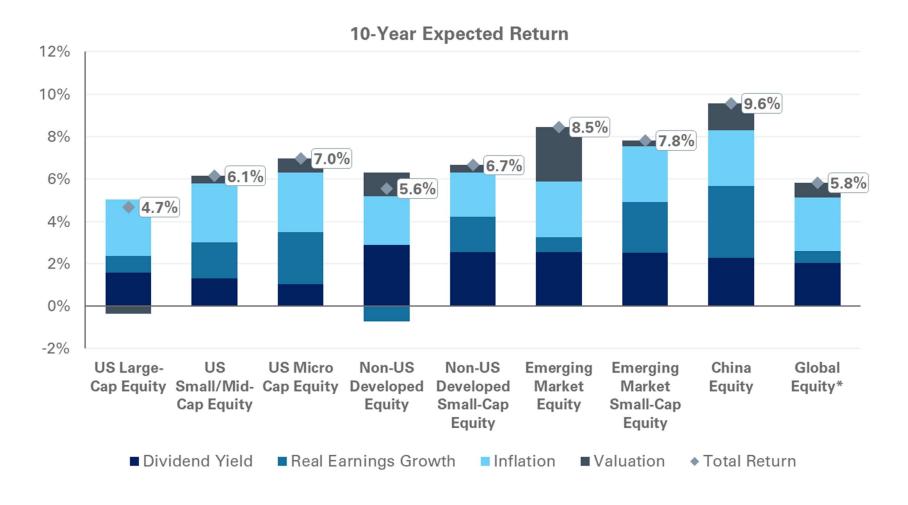


Source: NEPC

*Calculated as a blend of other asset classes

PUBLIC EQUITY

BUILDING BLOCKS





Source: NEPC

*Calculated as a blend of other classes



PROPRIETARY & CONFIDENTIAL

FIXED INCOME ASSUMPTIONS

OVERVIEW

- Fixed income return assumptions reflect a transition to tighter monetary policy to offset ongoing inflationary pressures
- We endorse a dedicated Treasury allocation for liquidity, downside protection, and fee savings, despite the muted return expectations
- Safe-haven fixed income exposure will differ by investor objective
 - The fixed income asset-type and duration profile should reflect portfolio objectives, asset-liability glide path, and desire for capital efficiency
- The use of return-seeking credit investments requires a more dynamic posture to manage shifts in credit spreads and market cycles
 - A strategic blend of 50% high yield, 25% levered loans, and 25% blended
 EMD offers an improved strategic beta profile for return-seeking credit



FIXED INCOME ASSUMPTIONS

BUILDING BLOCKS

Illiquidity Premium	The return expected for assets with illiquidity risk
Government Rates Price Change	Change due to shifts in current yields relative to forecasted rates
Credit Deterioration	The average loss for credit assets due to defaults and recovery rates
Spread Price Change	Valuation change due to changes in credit spreads relative to long-term targets
Credit Spread	Yield premium provided by securities with credit risk
Government Rates	The yield attributed to sovereign bonds that do not have credit risk

Asset Class	03/31/22 10-Yr Return	12-Month Change
U.S. TIPS	2.1%	+0.4%
U.S. Treasury Bond	2.6%	+1.0%
U.S. Corporate Bond	4.0%	+1.1%
U.S. MBS	2.8%	+0.9%
U.S. High Yield Corporate	4.5%	+1.3%
U.S. Leveraged Loan	5.9%	+1.5%
EMD External Debt	5.2%	+1.3%
EMD Local Currency Debt	6.1%	+0.3%
Non-U.S. Govt. Bond	1.6%	+0.7%
U.S. Muni Bond (1-10 Year)	2.4%	+1.0%
U.S. High Yield Muni Bond	3.4%	+1.3%
Hedge Fund – Credit	5.2%	+1.0%
U.S. Aggregate Bond*	3.1%	+1.0%
Private Debt*	7.3%	+0.8%



Source: NEPC

*Calculated as a blend of other asset classes

FIXED INCOME

BUILDING BLOCKS



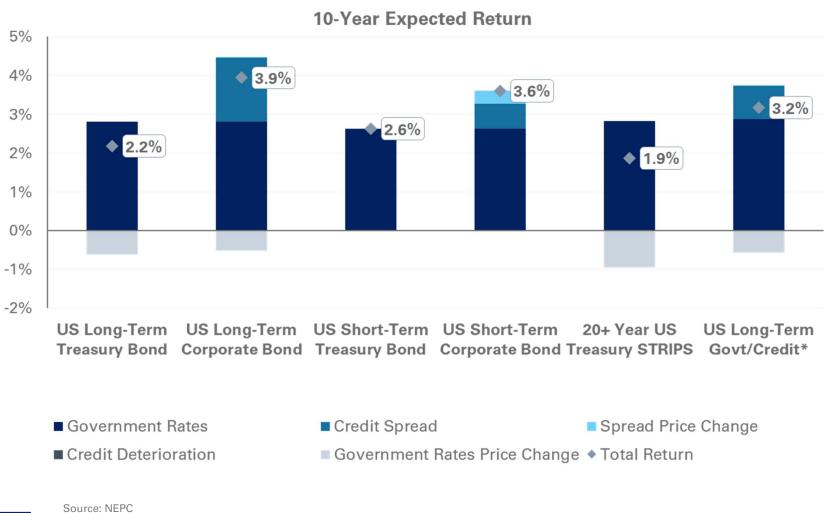


Source: NEPC

*Calculated as a blend of other classes

FIXED INCOME

BUILDING BLOCKS





*Calculated as a blend of other classes



REAL ASSET ASSUMPTIONS

OVERVIEW

- The strategic outlook for real assets reflects a high level of uncertainty due to the elevated near-term inflation environment
- Real assets offer a meaningful portfolio diversification benefit, but are sensitive to a wide range of potential inflation scenarios
- Real assets exhibit different betas to inflation and each asset class is exposed to various economic factors
 - Diversification and correlation benefits are helpful to a portfolio but must be carefully considered relative to the expected risk premium
- Inflation-sensitivity and portfolio objectives influence an investor's strategic allocation to real assets
 - We recommend private markets to meet strategic real asset allocation targets
 - Relative to portfolio objectives, we prefer the use of public market strategies to mitigate short-term inflation risks



REAL ASSET ASSUMPTIONS

BUILDING BLOCKS

Illiquidity Premium	The return expected for assets with illiquidity risk
Valuation	The change in price of the asset moving to a terminal value or real average level
Inflation	Based on the inflation path as defined by breakeven-inflation rates and NEPC assumptions
Growth	Market-specific real growth based on a weighted-average of country- level revenue exposure and GDP growth
Real Income	The inflation-adjusted income produced by the asset

Asset Class	03/31/22 10-Yr Return	12-Month Change
Commodity Futures	1.7%	-
Midstream Energy	5.1%	-1.5%
REIT	5.1%	0.1%
Global Infrastructure Equity	5.3%	-0.2%
Global Natural Resources Equity	4.9%	-0.7%
Gold	3.9%	0.3%
Real Estate - Core	4.8%	0.2%
Real Estate – Non-Core	6.1%	0.4%
Private Debt - Real Estate	5.2%	0.7%
Private Real Assets - Natural Resources	7.1%	-0.4%
Private Real Assets - Infrastructure	5.4%	-

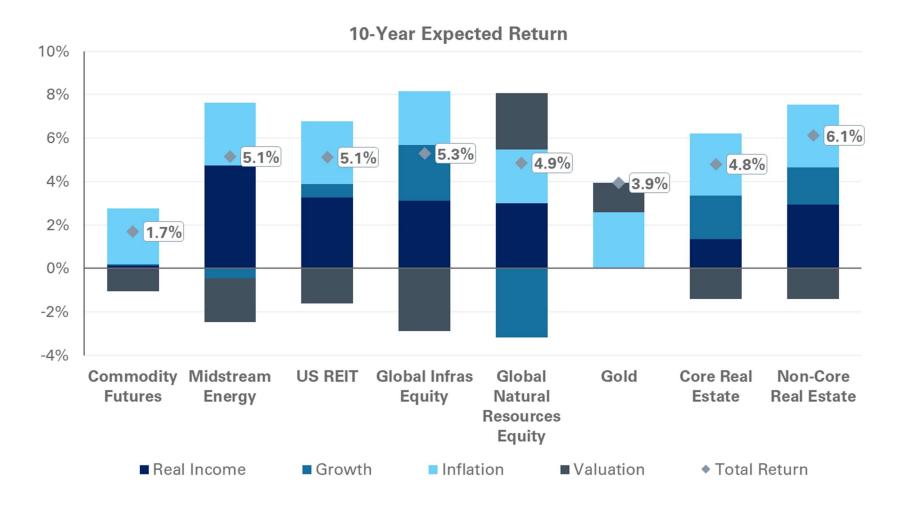


Source: NEPC

*Calculated as a blend of other asset classes

REAL ASSET

BUILDING BLOCKS





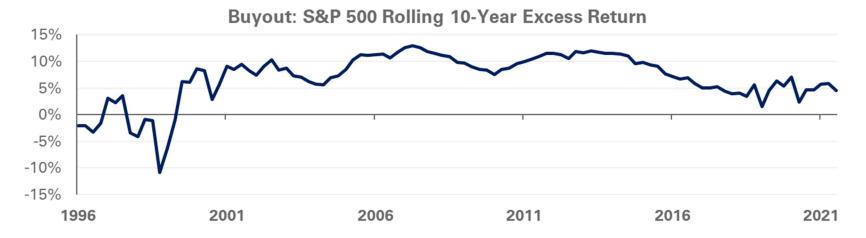
Source: NEPC



PROPRIETARY & CONFIDENTIAL

ALTERNATIVE ASSETS

METHODOLOGY

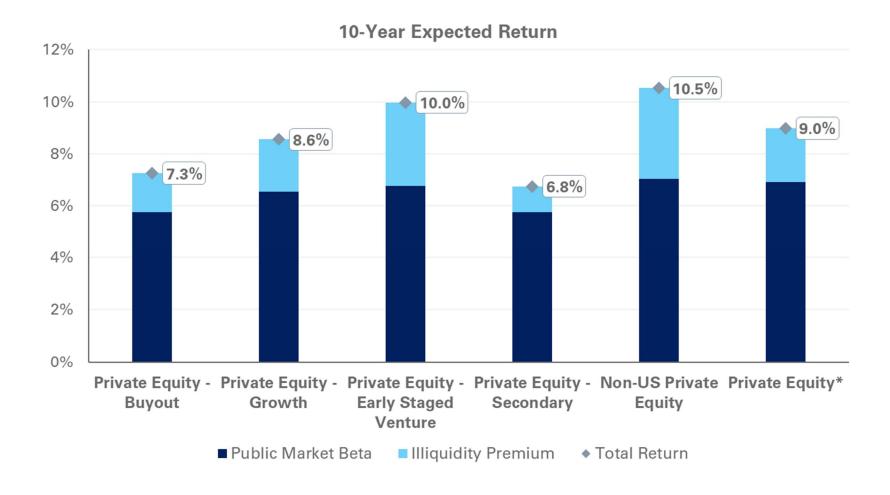


- Private market assumptions are constructed from betas to public markets with an added illiquidity premia
 - Historically, the observed illiquidity premium has been a significant component driving private market returns
- Hedge fund assumptions are constructed from betas to public markets with an added alpha assumption



PRIVATE EQUITY

BUILDING BLOCKS



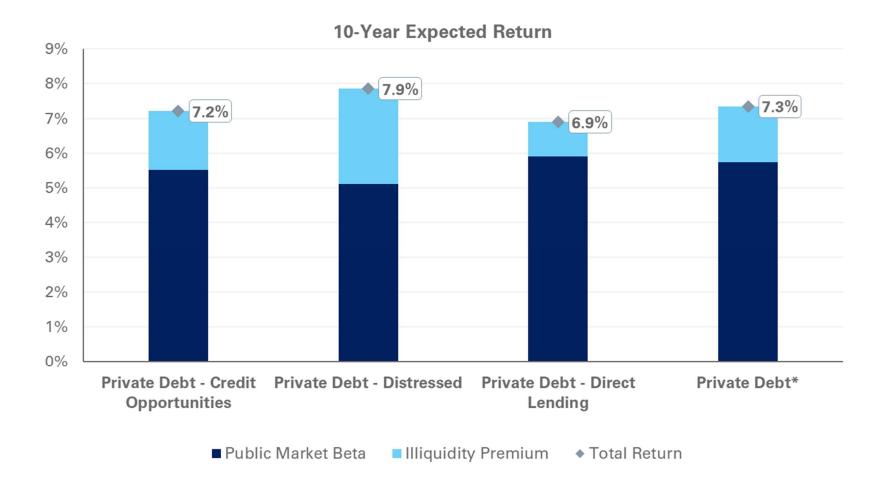


Source: NEPC

*Private Equity is a derived composite of 34% U.S. Buyout, 34% U.S. Growth, 8.5% U.S. Secondary, 8.5% U.S. Venture, 15% Non-U.S. PE

PRIVATE DEBT

BUILDING BLOCKS



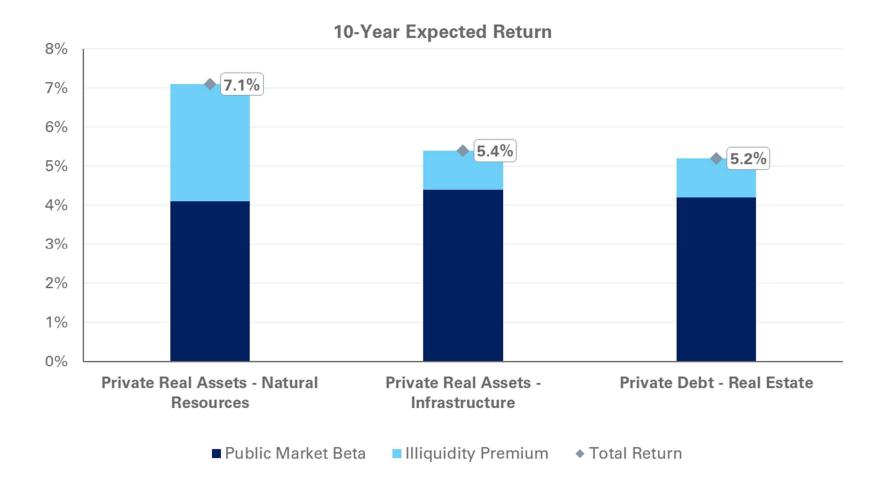


Source: NEPC

*Private Debt is a derived composite of 25% Mezzanine, 25% Distressed, 50% Direct Lending

PRIVATE REAL ASSET

BUILDING BLOCKS





Source: NEPC



EQUITY

Geometric Expected Return			
Asset Class	03/31/2022	03/31/2021	Delta
U.S. Large-Cap Equity	4.7%	5.1%	-0.4%
U.S. Small/Mid-Cap Equity	6.1%	5.1%	+1.0%
Non-U.S. Developed Equity	5.6%	5.3%	+0.3%
Non-U.S. Developed Equity (USD Hedge)	5.8%	5.5%	+0.3%
Non-U.S. Developed Small-Cap Equity	6.7%	5.3%	+1.4%
Emerging Market Equity	8.5%	7.4%	+1.1%
Emerging Market Small-Cap Equity	7.8%	8.0%	-0.2%
Hedge Fund - Equity	4.8%	4.2%	+0.6%
Private Equity - Buyout	7.3%	7.4%	-0.1%
Private Equity - Growth	8.6%	8.5%	+0.1%
Private Equity - Early Stage Venture	10.0%	9.9%	+0.1%
Private Equity - Secondary	6.8%	6.9%	-0.1%
Non-U.S. Private Equity	10.5%	10.4%	+0.1%
China Equity	9.6%	7.2%	+2.4%
U.S. Microcap Equity	7.0%	5.4%	+1.6%
Global Equity*	5.8%	5.8%	-
Private Equity*	9.0%	9.0%	-



^{*}Calculated as a blend of other asset classes

SAFE-HAVEN FIXED INCOME

Geometric Expected Return			
Asset Class	03/31/2022	03/31/2021	Delta
Cash	2.4%	1.3%	+1.1%
U.S. TIPS	2.1%	1.7%	+0.4%
U.S. Treasury Bond	2.6%	1.6%	+1.0%
U.S. Corporate Bond	4.0%	2.9%	+1.1%
U.S. Corporate Bond - AAA	3.3%	2.3%	+1.0%
U.S. Corporate Bond - AA	3.3%	2.4%	+0.9%
U.S. Corporate Bond - A	3.7%	2.6%	+1.1%
U.S. Corporate Bond - BBB	4.3%	3.2%	+1.1%
U.S. Mortgage-Backed Securities	2.8%	1.9%	+0.9%
U.S. Securitized Bond	3.6%	2.4%	+1.2%
U.S. Collateralized Loan Obligation	4.2%	2.8%	+1.4%
U.S. Municipal Bond	3.1%	1.4%	+1.7%
U.S. Municipal Bond (1-10 Year)	2.4%	1.4%	+1.0%
U.S. Taxable Municipal Bond	3.7%	3.0%	+0.7%



SAFE-HAVEN FIXED INCOME

Geometric Expected Return			
Asset Class	03/31/2022	03/31/2021	Delta
Non-US Government Bond	1.6%	0.9%	+0.7%
Non-US Government Bond (USD Hedge)	1.8%	1.1%	+0.7%
Non-US Inflation-Linked Bond (USD Hedge)	1.4%	0.6%	+0.8%
U.S. Short-Term TIPS (1-3 Year)	2.1%	1.4%	+0.7%
U.S. Short-Term Treasury Bond (1-3 Year)	2.6%	1.4%	+1.2%
U.S. Short-Term Corporate Bond (1-3 Year)	3.6%	2.3%	+1.3%
U.S. Intermediate-Term TIPS (3-10 Year)	2.3%	1.7%	+0.6%
U.S. Intermediate-Term Treasury Bond (3-10 Year)	2.7%	1.6%	+1.1%
U.S. Intermediate-Term Corporate Bond (3-10 Year)	4.3%	3.0%	+1.3%
U.S. Long-Term Treasury Bond (10-30 Year)	2.2%	1.9%	+0.3%
U.S. Long-Term TIPS (10-30 Year)	1.9%	2.0%	-0.1%
U.S. Long-Term Corporate Bond (10-30 Year)	3.9%	3.1%	+0.8%
20+ Year U.S. Treasury STRIPS	1.9%	1.7%	+0.2%
10 Year U.S. Treasury Bond	2.7%	2.0%	+0.7%
10 Year Non-U.S. Government Bond (USD Hedge)	0.8%	0.1%	+0.7%
U.S. Aggregate Bond*	3.1%	2.1%	+1.0%



^{*}Calculated as a blend of other asset classes

RETURN-SEEKING CREDIT

Geometric Expected Return			
Asset Class	03/31/2022	03/31/2021	Delta
U.S. High Yield Corporate Bond	4.5%	3.2%	+1.3%
U.S. Corporate Bond - BB	5.3%	4.2%	+1.1%
U.S. Corporate Bond - B	4.8%	3.4%	+1.4%
U.S. Corporate Bond - CCC/Below	-1.4%	-3.2%	+1.8%
U.S. Short-Term High Yield Corp Bond (1-3 Year)	3.6%	2.5%	+1.1%
U.S. Leveraged Loan	5.9%	4.4%	+1.5%
Emerging Market External Debt	5.2%	3.9%	+1.3%
Emerging Market Local Currency Debt	6.1%	5.8%	+0.3%
U.S. High Yield Securitized Bond	5.6%	3.3%	+2.3%
U.S. High Yield Collateralized Loan Obligation	6.5%	5.1%	+1.4%
U.S. High Yield Municipal Bond	3.4%	2.1%	+1.3%
Hedge Fund - Credit	5.2%	4.2%	+1.0%
Private Debt - Credit Opportunities	7.2%	6.3%	+0.9%
Private Debt - Distressed	7.9%	7.4%	+0.5%
Private Debt - Direct Lending	6.9%	5.9%	+1.0%
Private Debt*	7.3%	6.5%	+0.8%



^{*}Calculated as a blend of other asset classes

REAL ASSETS

Geometric Expected Return			
Asset Class	03/31/2022	03/31/2021	Delta
Commodity Futures	1.7%	1.7%	-
Midstream Energy	5.1%	6.6%	-1.5%
REIT	5.1%	5.0%	+0.1%
Global Infrastructure Equity	5.3%	5.5%	-0.2%
Global Natural Resources Equity	4.9%	5.6%	-0.7%
Gold	3.9%	3.6%	+0.3%
Real Estate - Core	4.8%	4.6%	+0.2%
Real Estate - Non-Core	6.1%	5.7%	+0.4%
Private Debt - Real Estate	5.2%	4.5%	+0.7%
Private Real Assets - Natural Resources	7.1%	7.5%	-0.4%
Private Real Assets - Infrastructure	5.4%	5.4%	-



INFORMATION DISCLAIMER

Past performance is no guarantee of future results.

The goal of this report is to provide a basis for substantiating asset allocation recommendations. The opinions presented herein represent the good faith views of NEPC as of the date of this report and are subject to change at any time.

Information on market indices was provided by sources external to NEPC. While NEPC has exercised reasonable professional care in preparing this report, we cannot guarantee the accuracy of all source information contained within.

All investments carry some level of risk. Diversification and other asset allocation techniques do not ensure profit or protect against losses.

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